

CITY OF SOMERVILLE, MASSACHUSETTS MAYOR'S OFFICE OF STRATEGIC PLANNING & COMMUNITY DEVELOPMENT JOSEPH A. CURTATONE MAYOR

MICHAEL F. GLAVIN EXECUTIVE DIRECTOR

PLANNING DIVISION STAFF

GEORGE PROAKIS, DIRECTOR OF PLANNING SARAH LEWIS, SENIOR PLANNER SARAH WHITE, PLANNER/PRESERVATION PLANNER ALEX MELLO, PLANNER DAWN PEREIRA, ADMINISTRATIVE ASSISTANT Case #: ZBA 2016-141

Date: January 18, 2017 February 1, 2017 **Recommendation:** Conditional Approval

PLANNING STAFF REPORT

Site: 13 Dell Street

Applicant Name: 13-13A Dell Street, LLC

Applicant Address: 83 Maple Street, Melrose, MA

02176

Owner Name: 13-13A Dell Street, LLC

Owner Address: 83 Maple Street, Melrose, MA 02176

Agent Name: Richard DiGirolamo

Agent Address: 424 Broadway, Somerville, MA 02145

Alderman: Maryann Heuston

<u>Legal Notice:</u> Applicant and Owner, 13-13A Dell Street, LLC, seek Special Permits under §4.4.1 of the SZO to alter a non-conforming structure, including FAR, and parking relief under Article 9* of the SZO. RB zone. Ward 2.

Dates of Public Hearing: Zoning Board of Appeals – November 16, 2016

*It has since been determined that parking relief is not needed.

This staff report has been updated. Items that no longer apply have been struck through. New information has been highlighted in vellow.

I. PROJECT DESCRIPTION

1. **Subject Property:** The subject property is a 2 ½-story, two-family residential structure in the RB district. This 1,767 square foot property is located on a 1,742 square foot lot.



- 2. <u>Proposal:</u> The proposal is to finish the basement, add a small balcony in the front yard setback and two dormers, one in each of the side yard setbacks.
- 3. <u>Green Building Practices:</u> The application states that the project will not exceed the stretch code.
- 4. <u>Comments:</u>

Ward Alderman: Has been provided a copy of this report

II. FINDINGS FOR SPECIAL PERMIT (SZO §4.4.1):

In order to grant a special permit, the SPGA must make certain findings and determinations as outlined in §5.1.4 of the SZO. This section of the report goes through §5.1.4 in detail.

1. Information Supplied:

Staff finds that the information provided by the Applicant conforms to the requirements of §5.1.2 of the SZO and allows for a comprehensive analysis of the project with respect to the required Special Permits.

2. <u>Compliance with Standards:</u> The Applicant must comply 'with such criteria or standards as may be set forth in this Ordinance which refer to the granting of the requested special permit.''

Section 4.4.1 states that "[l]awfully existing nonconforming structures other than one- and two-family dwellings may be enlarged, extended, renovated or altered only by special permit authorized by the SPGA in accordance with the procedures of Article 5. The SPGA must find that such extension, enlargement, renovation or alteration is not substantially more detrimental to the neighborhood than the existing nonconforming building. In making the finding that the enlargement, extension, renovation or alteration will not be substantially more detrimental, the SPGA may consider, without limitation, impacts upon the following: traffic volumes, traffic congestion, adequacy of municipal water supply and sewer capacity, noise, odor, scale, on-street parking, shading, visual effects and neighborhood character."

In considering a special permit under §4.4.1 of the SZO, Staff finds that the structure is currently non-conforming with regard to FAR, front yard setback, right and left side yard setbacks. While there are other non-conformities, these are the non-conformities affected by the proposed project, thus triggering the need for relief under Special Permit.

Staff finds that the proposed alterations would not be substantially more detrimental to the to the neighborhood than the existing non-conformities, despite the proposed dormers being 3.6 feet (left) and 3.0 feet (right) from the side yard setbacks. A similar, gable-roofed structure immediately to the right of 13 Dell Street also has shed dormers on both the left and right elevations.

The difference here is in the scale and length of those dormers versus the ones proposed for 13 Dell Street. The abutting property presents bi-lateral shed dormers that extend almost the full plane of the roof, making the structure appear as though it has "wings" atop its roof. In contrast, the smaller dormers proposed for 13 Dell are, 50% or less of the length of the roof plan to which they will be attached and are set back several feel from the front façade of the house. Since

dormers that present without windows are not approved, Staff has included conditions that address the visual appearance of the dormer that sits three feet from the property line.

The proposal includes the addition of a small, open deck within the front yard setback. Front decks or porches on second or third floors are common throughout the City. The majority of the front decks found n Dell Street have been enclosed over the years, something that would not be permitted today. Staff finds that the small, open deck proposed on the right front façade is not substantially more detrimental to the site or the surrounding neighborhood than existing conditions. Further, Staff finds that the proposed deck will offer some additional outdoor space for the residents of this unit and has the possibility of encouraging interaction between the residents and the public on the abutting public ways.

With regard to finishing the basement, Staff finds that, since the property is currently over the FAR and all of the changes with regard to the basement will occur within the confines of the building (with the exception of egress windows), the proposed changes will not be substantially more detrimental to the site or neighborhood. Further, Staff finds that finishing the basement provides the property owners with a reasonable accommodation to increase the livable area in their unit.

3. <u>Consistency with Purposes:</u> The Applicant has to ensure that the project "is consistent with (1) the general purposes of this Ordinance as set forth in Article 1, and (2) the purposes, provisions, and specific objectives applicable to the requested special permit which may be set forth elsewhere in this Ordinance, such as, but not limited to, those purposes at the beginning of the various Articles."

Staff finds that the proposal is consistent with the general purposes of the Ordinance as set forth under §1.2, which includes, but is not limited to the purposes of the Ordinance are to promote the health, safety, and welfare of the inhabitants of the City of Somerville; to secure safety from fire, panic and other dangers; to conserve the value of land and buildings; and to encourage the most appropriate use of land throughout the City.

Staff finds that the proposal is consistent with the purpose of the RB district, which is, "to establish and preserve medium density neighborhoods of one-, two-, and three-family homes, free from other uses except those which are both compatible with and convenient to the residents of such districts."

4. <u>Site and Area Compatibility:</u> The Applicant has to ensure that the project "(i)s designed in a manner that is compatible with the characteristics of the built and unbuilt surrounding area, including land uses."

For a full description of the findings with regard to site and area compatibility, please see item 2 above which addresses related features found in the immediate Dell Street neighborhood.

The updated plan set provided by the Applicant since the January 18, 2017 ZBA hearing shows adjustments to parking and landscaping. Sheet A-0 proposes a parking space in the left front yard of the property. Front yard parking is not permitted in Somerville any longer. Moreover, a new curb cut would need to be made in order to accommodate this parking space and the existing street tree would need to be removed. Staff does not support the front yard parking space, the removal of a street tree nor a new curb cut (whose ultimate permission would need to be granted by the Engineering Department). Staff finds that, overall, this proposed front-yard parking space

is incompatible with the surrounding neighborhood as well as with the overall planning goals of the City.

The updated plan set contains additional landscaping information on page A-0. Staff finds that, while it may be argued that the pavers are an improvement from the currently-existing asphalt located in the same area, the pavers are still bringing in a hard surface in lieu of surfaces with additional pervious qualities to help soften the look of the property from the street and provide natural water percolation through the lot. Staff has conditioned the landscaping plan to include additional vegetation along the right elevation, pea stone or field/flagstone walk along the same elevation, additional flora in the proposed front parking area and a 4-foot fence along the property's frontage.

5. <u>Housing Impact:</u> Will not create adverse impacts on the stock of existing affordable housing.

There will be no impact on the affordable housing stock.

6. <u>SomerVision Plan:</u> Complies with the applicable goals, policies and actions of the SomerVision plan, including the following, as appropriate: Preserve and enhance the character of Somerville's neighborhoods, transform key opportunity areas, preserve and expand an integrated, balanced mix of safe, affordable and environmentally sound rental and homeownership units for households of all sizes and types from diverse social and economic groups; and, make Somerville a regional employment center with a mix of diverse and high-quality jobs. The areas in the SomerVision map that are designated as enhance and transform should most significantly contribute towards the SomerVision goals that are outlined in the table below. The areas marked as conserve are not expected to greatly increase the figures in the table since these areas are not intended for large scale change.

The project will have no impact on the SomerVision Plan.

III. RECOMMENDATION

Special Permit under §4.4.1

Based on the materials submitted by the Applicant, the above findings and subject to the following conditions, the Planning Staff recommends CONDITIONAL APPROVAL of the requested SPECIAL PERMITS.

The recommendation is based upon a technical analysis by Planning Staff of the application material based upon the required findings of the Somerville Zoning Ordinance, and is based only upon information submitted prior to the public hearing. This report may be revised or updated with new recommendations, findings and/or conditions based upon additional information provided to the Planning Staff during the public hearing process.

#	Condition		Timeframe for Compliance	Verified (initial)	Notes
	Approval is to finish the basement, add two dormers and a front porch.		BP/CO	ISD/Pln g.	
				8.	
	Date (Stamp Date)	Submission Initial application			
	11/11/2016	submitted to the City			
	11/11/2010	Clerk's Office			
1	1/5/2017	Certified plot plan submitted to OSPCD			
	1/23/2017	Updated plans submitted to OSPCD			
	Any changes to the approved plans must first be submitted to Planning Staff to determine if they are de minimis in nature PRIOR to their being implemented.				
_		name and phone number of the	During	Plng.	
2	general contractor at the site entrance where it is visible to		Construction		
	people passing by. All construction materials and equipment must be stored		During	T&P	
3	onsite. If occupancy of the street layout is required, such		Construction	1001	
	occupancy must be in conformance with the requirements of				
	the Manual on Uniform Traffic Control Devices and the				
	prior approval of the Traffic and Parking Department must be obtained.				
4	The Applicant or Owner sha	ll meet the Fire Prevention	CO	FP	
	Bureau's requirements.		Cont.	Dlas	Deed
5	Approval is subject to the Applicant's and/or successor's right, title and interest in the property.		Cont.	Plng.	submitted & application form signed
6	All smoke detectors shall be	hard-wired.	CO	FP / ISD	
7	become a bedroom.	ce in the basement shall never	Ongoing	Plng.	
8	by Inspectional Services to e	a request for a final inspection insure the proposal was ith the plans and information	Final sign off	Plng.	
Des	•	attached to this approvai.	l		
9	The structure shall be re-side	ed with wood or cementitious	CO	ISD/Pln	
	siding. No vinyl or aluminum			g	
10	The dormer on the right elev				
10	rated, inoperable windows as allowed by building code. The Applicant shall consult with ISD as to the required specs				
		er-one with dark sashes, dark			
11		nd dark grids that are applied to			
	the windows. No between-the-glass grids (mullions) shall				
4.5	be allowed. Window glass shall not be tinted in any way or present				
12	mirrored or distorted reflective qualities				
	Applicant shall provide final material samples for siding,		BP	Plng.	
13	trim, windows, and doors (to the Design Review Committee				
10	for review and comment and) to Planning Staff for review and approval prior to construction.				
		mposite material. No vinyl or	СО	ISD/Pln	
14	pressure-treated wood shall be			g	

Site			
15	The Applicant shall submit a final landscaping plan to	BP	ISD/Plng
13	Planning Staff for their review and approval.		
<mark>16</mark>	No front-yard parking shall be allowed.	Perpetual	
<mark>17</mark>	No curbs cuts to the property shall be allowed	Perpetual	
18	The right elevation of the property shall be landscaped. A pea stone path shall be installed along this elevation to provide access from the front to rear of the property. A flagstone or fieldstone access path shall also be considered. In either case, vegetation shall be installed along this elevation of the property. All materials, design, and vegetation are first subject to Planning Staff review and approval.	CO	Plng/ISD
19	Landscaping shall be installed in the area proposed for front yard parking. All materials, design and vegetation are first subject to Planning Staff review and approval.	CO	Plng/ISD
20	A 4-foot tall fence shall be installed along the property frontage where the Applicant's property meets the City sidewalk. This fence shall extend the length of the frontage, breaking only for the front steps. A gate shall be installed on the right side of the frontage in order to provide access to the rear of the property. The fence shall be made of natural wood and the style and design of said fence shall first be reviewed and approved by Planning Staff.	CO	Plng/ISD
21	All landscaping materials, including hardscape, vegetation, design, and similar shall be first subject to the review and sign-off of Planning Staff, prior to installation.	CO	Plng/ISD
22	Landscaping shall be installed and maintained in compliance with the American Nurserymen's Association Standards	Perpetual	Plng. / ISD
23	All exterior lighting shall be downcast and light cast there from shall not spill onto neighboring properties in any way	CO/Perpetua	Plng. / ISD
24	Any new driveways, walkways and patios shall be made of pervious pavers or other permeable material first reviewed and approved by Planning Staff	CO/Perpetua 1	Plng. / ISD
25	FINAL SIGN-OFF: The Applicant shall contact Planning Staff at least five working days in advance of a request for a final inspection by Inspectional Services to ensure the proposal was constructed in accordance with the plans and information submitted and the conditions attached to this approval.	Final sign off	Plng.