

CITY OF SOMERVILLE, MASSACHUSETTS

STRATEGIC PLANNING AND COMMUNITY DEVELOPMENT JOSEPH A. CURTATONE, MAYOR

STAFF

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FREDERICK J. LUND, SENIOR DRAFTSMAN

Case #: 2007-03-R0409 Date: May 28, 2009

Recommendation: Conditional Approval

PLANNING STAFF REPORT

Site: 16 Butler Drive / 100 Temple Street (St. Polycarp)

Applicant Name: Somerville Community Corporation

Applicant Address: 337 Somerville Ave, 2nd floor, Somerville MA 02143

Property Owner Name: St. Polycarp Redevelopment, LLC

Property Owner Address: c/o Somerville Community Corp, 337 Somerville Ave, Somerville

MA 02145

Agent Name: none **Alderman:** Pero

<u>Legal Notice</u>: The Applicant Somerville Community Corporation & Owner St. Polycarp Redevelopment, LLC seek a revision to Special Permit ZBA 2007-03 and 2007-03-R0308 (SZO §5.3.8). The revision is to establish a phasing plan that would modify building dimensions, parking layout and landscaped areas.

Zoning District/Ward: NB / Ward 4

Zoning Approval Sought: Revision to Special Permit 2007-03 and 2007-03-R0308, SZO §5.3.8

Date of Application: April 28, 2009

Date(s) of Public Hearing: ZBA: May 20, 2009

Date of Decision: N/A

Vote: N/A

The proposed revision description and initial staff review is in the report dated May 20, 2009. The Applicant presented the revision to the ZBA on May 20, 2009. The following is a supplementary report with findings and a recommendation.

Staff requested that the proposed changes to the site plan and elevations be presented to the Citywide Design Review Committee for their comments; however, the Committee could not reach a quorum for the May 28, 2009 meeting. Due to the time-sensitive nature of the project, with the Applicant's funding deadline at the end of June, staff will comment on the design of the project.

I. FINDINGS FOR REVISION TO SPECIAL PERMITS (SZO §5.3.8):

There are not specific required findings for a revision to a special permit. Rather, staff review the original findings for the specific zoning relief requested and identify any findings that have changed as a result of the proposed revision. Below, staff have reviewed the findings that are affected by the revisions.

1. <u>Site and Area Compatibility:</u> The Applicant has to ensure that the project "[I]s designed in a manner that is compatible with the existing natural features of the site and is compatible with the characteristics of the surrounding area, and that the scale, massing and detailing of buildings are compatible with those prevalent in the surrounding area."

This project was initially permitted according to a site plan illustrating a "mixed-use village" organized around a central spine (formerly Butler Drive) and largely defined by a series of open spaces radiating outward. The original approval did not establish a phasing plan; therefore it has never been specified when each of these amenities would have to be provided, or when changes to Butler Drive would have to be implemented. In light of current financing constraints, Planning is supportive of the Applicant's efforts to establish clear phases of building so that the project can move forward and begin to generate revenues. At the same time, Staff recommended timelines and guarantees of infrastructure improvements and community amenities to go along with each construction phase in the recommended conditions.

In considering the applicant's request for a phasing plan, Staff are particularly interested in seeing the "village" aspect of the development come to fruition. The timing of the changes to Butler Drive and the installation of landscaping along that central spine is important to defining that character. Completion of this aspect of the plan is listed as a condition before certificate of occupancy could be issued for phase two

The requested change to the site plan is compatible with the prior approval. The request is for a decrease in the total footprint of the building dimensions; which will increase the parking area of the site because some of the parking will no longer be within the footprint of Building E. The change will slightly decrease the landscaped areas in the courtyard green space around the three buildings in phase two but increase the playground area built in this phase.

In considering the applicant's request for changes to the building elevations, the Applicants have submitted more detailed elevations since the ZBA meeting on May 20, 2009. Overall Staff find that the designs of the buildings are an improvement to those previously approved. The expansive curved canopies are no longer proposed for any of the buildings in Phase II. Building D now has more distinct entrances to the residential units. It also has an inviting transparent entryway off of Butler Drive into the community space. The roof top is flat and the windows have a better organization than the previously approved building. Building E now has balconies that line the courtyard façade to add activity to this space. There are also trellises for vines to grow along the façade to increase the greenery of the site. The parking lot side of Building E has doorways and windows along the ground floor instead of openings for parking spaces. Balconies are also being proposed for the third floor of this façade. Building F has similar design changes. The buildings have distinct features and colors but are complimentary to each other and to the phase one building. There are connections between buildings D, E, and F that form pedestrian entryways at two points between the buildings into the courtyard.

2. <u>Emergency Access:</u> The Applicant must ensure that "there is easy access to buildings, and the grounds adjoining them, for operations by fire, police, medical and other emergency personnel and equipment;"

Staff are working with the Applicant, Traffic & Parking, and the Fire Department on a request for an interim traffic plan between completion of the first and second phases. Approval of this plan is listed as a condition before building permits could be issued for phase two.

3. <u>Location of Access</u>: The Applicant must ensure that "the location of intersections of access drives with the City arterial or collector streets minimizes traffic congestion."

The plans have been reviewed by the Traffic and Parking Department, which recommended several mitigation measures to improve upon site safety and to reduce traffic congestion. Details of these measures are contained in the conditions of this report.

DESIGN GUIDELINES

2. "Differentiate building entrances from the rest of the primary street elevation, preferably by recessing the entry from the plane of the streetwall or by some other articulation of the elevation at the entrance." The building elevations would continue to be articulated by material changes, entrances, and additional balconies to achieve this design criterion. The removal of the curved canopies that previously lined the entire façade of the building helps to differentiate the building entrances.

II. RECOMMENDATION (Revision to Permit under SZO §5.3.8)

Based on the above findings and subject to the following conditions, the Planning Staff recommends **CONDITIONAL APPROVAL** of the requested **REVISIONS TO PRIOR PERMITS.** Changes from the existing condition are shown below, with additions marked in <u>underline</u>, deletions in <u>strikethrough</u>.

#	Condition		Timeframe for Compliance	Verified (initial)	Notes
1	Approval is for the phasing plan and revised master plan. This approval is based upon the following application materials and the plans submitted by the Applicant:		BP and CO for Phase I, II, & III	Plng.	
	Date (Stamp Date)	Submission			
	January 25, 2007	Initial application submitted to the City Clerk's Office			
	February 8, 2007	Modified plans submitted to OSPCD (site utility plan and topographic plan)			
	February 9, 2007	Modified plans submitted to OSPCD (additional elevations)			
	March 1, 2007	Modified plans submitted to OSPCD (supplemental traffic study report)			
	April 1, 2008	Modified plans submitted to OSPCD (revised site plan and letter)			
	March 28 2009 (May 15, 2009)	Plans submitted to OSPCD (Phasing Plan)			
	May 19, 2009 elevations with color and additional detail (May 29, 2009)	Modified plans submitted to OSPCD (revised elevations for buildings in phase 2)			
	May 19, 2009 (May 29, 2009)	Modified plans submitted to OSPCD (revised site plan)			
	Any changes to the approved site plan, elevations or use that are not <i>de minimis</i> must receive ZBA approval.				
2	units, any fractional payment	creation of affordable housing required, or alternative be obtained from the Housing	CO for Phase I, II, & III	Housing	

3	That the granting of this permit subject to the building being completed in accordance with plans filed and in accordance with the requirements of the Fire Prevention Bureau and fire safety code, and as evidenced by a Certificate of Compliance being granted prior to the issuance of an Occupancy Permit.	CO for Phase I, II, & III	Fire Preven- tion	
4	The Applicant shall add an additional 3 off-street parking spaces and submit a revised site plan reflecting these changes to the ZBA, as shown on Traffic Solutions plans dated February 6, 2007.	(removed with revision ZBA 2007- 03-R0308)		
5	The Applicant shall install audible warning devices at all signalized intersections (Temple at Mystic, Temple at Jacques, Temple at Broadway, and Broadway at School) and replace older audible devices with newer, updated versions.	CO for Phase II	T&P	
6	The Applicant shall reapply with thermoplastic, all pavement markings (including, but not limited to the following: double yellow center lines, stop lines, edge lines, only's, arrow's, etc.) along the Temple Street corridor from Mystic Avenue to Broadway at School Street.	CO for Phase II	T&P	
7	The Applicant shall replace all City installed warning, regular, and guide signs (approximately 15 'street cleaning', 12 street name blades, 11 'no parking anytime', 3 'no turn on red', 2 'loading zone', 1 'pedestrian crossing', 1 'no u turn') with similar signs with high intensity prismatic sheeting.	Where applicable for CO for Phase I, II, & III	T&P	
8	The Applicant shall provide three pedestrian impact recovery systems along or adjacent to the Temple Street corridor to be installed by Traffic and Parking at the discretion of the Ward Alderman.	CO for Phase II	T&P	
9	That the Applicant, its successors and/or assigns, shall be responsible for maintenance of both the building and all onsite amenities, including landscaping, fencing, lighting, parking areas and storm water systems, ensuring they are clean, well kept and in good and safe working order.	Perpetual	ISD	
10	That the Applicant shall at his expense replace any existing equipment (including, but not limited to street sign poles, signs, traffic signal poles, traffic signal equipment, wheel chair ramps, granite curbing, etc) and the entire sidewalk immediately abutting the subject property if damaged as a result of construction activity. All new sidewalks and driveways must be constructed of concrete.	CO for Phase I, II, & III	ISD	
11	To the extent possible, all exterior lighting must be confined to the subject property and must not intrude, interfere or spill onto neighboring properties.	CO for Phase I, II, & III	ISD	
12	All construction materials and equipment must be stored onsite. If occupancy of the street layout is required, such occupancy must be in conformance with the requirements of the Manual on Uniform Traffic Control Devices and the prior approval of the Traffic and Parking Department must be obtained.	Construction of Phase I, II & III	ISD / T&P	

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13	Interim plan for Butler drive shall be developed, subject to	BP for	Plng /	
	Plng and T&P staff approval and implemented as outlined	Phase II	T&P	
	below.			
14	The following site improvements shall be completed before	Final COs	Plng /	
	final COs are issued for Phase 1;	for Phase 1	T&P	
	a. parking, landscaping within boundaries of phase 1			
	as shown on phasing plan dated 3.28.09 and			
	stamped into the OSPCD on May 15, 2009			
15	The following site improvements shall be completed before	PB for	T&P	
	building permits are issued for Phase 2;	Phase II	1001	
	a. interim Butler Drive Plan	1 11450 11		
	The following site improvements shall be completed before	CO for	Plng /	
	final COs are issued for Phase 2;	Phase II	T&P	
	a. parking, landscaping within boundaries of phase 2	T nase ii	161	
	as shown on plan dated 3.28.09 and stamped into			
	the OSPCD on May 15, 2009			
16	b. improvements to the intersection of Temple Street			
	and Memorial Road as outlined in original permit			
	c. completion of all Butler Drive work as shown on			
	the Master Plan site plan dated 4.28.09			
	d. completion of access way onto Memorial Road			
	The following site improvements shall be completed before	CO for	Plng /	
	final COs are issued for Phase 3;	Phase III	T&P	
17	1. 1	riiase III	100.5	
1 /	a. <u>parking, landscaping within boundaries of phase 3</u> as shown on phasing plan dated 3.28.09 and			
	stamped into the OSPCD on May 15, 2009	СО	Dlas	
18	Applicant will screen the dumpster with fencing that blocks	CO	Plng.	
	view of the dumpster itself.	D: 1 :	D1	
	The Applicant shall contact Planning Staff at least five	Final sign	Plng.	
1.0	working days in advance of a request for a final sign-off on	off		
19	the building permit to ensure the proposal was constructed			
	in accordance with the plans and information submitted and			
	the conditions attached to this approval.			