

# CITY OF SOMERVILLE, MASSACHUSETTS MAYOR'S OFFICE OF STRATEGIC PLANNING & COMMUNITY DEVELOPMENT JOSEPH A. CURTATONE MAYOR

MICHAEL F. GLAVIN EXECUTIVE DIRECTOR

#### PLANNING DIVISION STAFF

GEORGE PROAKIS, DIRECTOR OF PLANNING LORI MASSA, SENIOR PLANNER SARAH WHITE, PRESERVATION PLANNER ETHAN LAY-SLEEPER, PLANNER DAWN PEREIRA, ADMINISTRATIVE ASSISTANT **Case #:** ZBA 2015-52 **Date:** November 4, 2015

**Recommendation:** Conditional Approval

## PLANNING STAFF REPORT

Site: 14 Kent Court

Applicant Name: Shangzhe Xuyu & Baoqing Yu

Applicant Address: 35 Spring Street, Lexington, MA 02421

Owner Name: Shangzhe Xuyu & Baoqing Yu

Owner Address: 35 Spring Street, Lexington, MA 02421

**Alderman:** Maryann Heuston

<u>Legal Notice</u>: Applicant & Owners, Shangzhe Xuyu & Baoqing Yu, seek a Special Permit under SZO §4.4.1 to substantially alter a non-conforming single-family house to construct a larger single family residence. RC Zone. Ward 2.

Dates of Public Hearing: November 4, 2015

#### I. PROJECT DESCRIPTION

- 1. <u>Subject Property:</u> The subject property is a 1.8 story, 754 square foot single-family, c.1896 worker's cottage house on a 2614 square foot lot. Currently, a two-vehicle parking pad exists in the front yard. The lot is non-conforming in size, frontage and setbacks.
- 2. <u>Proposal:</u> The proposal is to substantially alter the non-conforming single-family structure in



Existing structure to be demolished at 14 Kent Court.

order to construct a larger, single-family residence. The new,  $2\frac{1}{2}$  - story gambrel-style structure will utilize a rear portion of the existing foundation to form the basis of the rear entryway. Three individual



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gabled dormers will be installed on the left elevation and a small shed dormer on the right elevation. The front elevation proposed a covered porch. The rear of the building proposes a small second-floor balcony. A hatchway to the basement and a/c condensers are proposed on the right elevation.

The Applicant proposes an asphalt driveway along the left of the property. A 1'6"-wide band of crushed stone will be installed along the foundation on the right elevation of the property for drainage. A pervious paver patio will be installed in the rear of the property and grass, shrubs and a tree will be planted around the remainder of the site.

3. Green Building Practices: The replacement building will meet all code requirements.

## 4. <u>Comments:</u>

Historic Preservation: The Historic Preservation Commission (HPC) determined the existing structure to be significant and preferably preserved. The HPC and the Applicant agreed to the specifics of a Memorandum of Agreement (MOA) at a public meeting on Tuesday, October 20, 2015. The MOA is pending signatures from the HPC and the Applicant only due to the travel/work schedules of the involved parties.

During the 9-month demolition delay period, the Applicant worked with Staff and the Historic Preservation Commission on the design of the replacement structure so that it would be sympathetic with existing, documented historic building trends remaining on the street and to meet zoning requirements. Kent Court has changed significantly over a short period of time. Several smaller structures have been demolished; to wit, the abutting, similarly-sized 19<sup>th</sup>-century workers' cottages at 18 and 20 Kent Court will soon be razed to make way for a 6-unit triple decker. The project at 14 Kent Court will not only be in keeping with an architectural style historically and currently present on the street, but provide some balance in terms of massing and form to this evolving streetscape.

## II. FINDINGS FOR SPECIAL PERMIT (SZO §4.4.1):

In order to grant a special permit, the SPGA must make certain findings and determinations as outlined in §5.1.4 of the SZO. This section of the report goes through §5.1.4 in detail.

#### 1. Information Supplied:

The Staff finds that the information provided by the Applicant conforms to the requirements of §5.1.2 of the SZO and allows for a comprehensive analysis of the project with respect to the required Special Permits.

2. <u>Compliance with Standards:</u> The Applicant must comply "with such criteria or standards as may be set forth in this Ordinance which refer to the granting of the requested special permit."

The structure is currently nonconforming with respect to the following dimensional requirements: lot area, left, right, and rear yard setbacks, and street frontage.

The rear yard setback will be retained to keep the non-conforming aspect of the building. It is this setback which required the Applicant to seek a Special Permit.

Section 4.4.1 states that "[l]awfully existing nonconforming structures other than one- and two-family dwellings may be enlarged, extended, renovated or altered only by special permit authorized by the SPGA

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in accordance with the procedures of Article 5. The SPGA must find that such extension, enlargement, renovation or alteration is not substantially more detrimental to the neighborhood than the existing nonconforming building. In making the finding that the enlargement, extension, renovation or alteration will not be substantially more detrimental, the SPGA may consider, without limitation, impacts upon the following: traffic volumes, traffic congestion, adequacy of municipal water supply and sewer capacity, noise, odor, scale, on-street parking, shading, visual effects and neighborhood character."

In considering a special permit under §4.4 of the SZO, Staff finds that the alterations proposed would not be substantially more detrimental to the neighborhood than the existing structure. The single-family proposal is not incongruous with the mixed type of properties along this street and provides a hard-to-find yet desired option in the city. The left and right side yard setbacks will become conforming, with the right side being provided the reduction allowance due to the frontage being less than 50°.

3. <u>Consistency with Purposes:</u> The Applicant has to ensure that the project "is consistent with (1) the general purposes of this Ordinance as set forth in Article 1, and (2) the purposes, provisions, and specific objectives applicable to the requested special permit which may be set forth elsewhere in this Ordinance, such as, but not limited to, those purposes at the beginning of the various Articles."

The proposal is consistent with the general purposes of the Ordinance as set forth under §1.2, which includes, but is not limited to promoting "the health, safety, and welfare of the inhabitants of the City of Somerville; to provide for and maintain the uniquely integrated structure of uses in the City; to provide adequate light and air; to conserve the value of land and buildings."

The proposal to construct a single-family house is consistent with the purpose of the RC district which is "to establish and preserve a district for multi-family residential and other compatible uses which are of particular use and convenience to the residents of the district."

4. <u>Site and Area Compatibility:</u> The Applicant has to ensure that the project "(i)s designed in a manner that is compatible with the characteristics of the built and unbuilt surrounding area, including land uses."

The project has been designed to be compatible with the surrounding area. The building form is consistent with other building forms on the street, particularly with respect to historic architectural styles extant on the street. The Historic Preservation Commission has worked closely with the Applicant to achieve the design, dimensions, form, materials, and massing presented in this proposal and are conditions of this approval.

7. <u>Housing Impact:</u> Will not create adverse impacts on the stock of existing affordable housing.

The proposal will have no impact on affordable housing stock.

8. <u>SomerVision Plan:</u> Complies with the applicable goals, policies and actions of the SomerVision plan, including the following, as appropriate: Preserve and enhance the character of Somerville's neighborhoods, transform key opportunity areas, preserve and expand an integrated, balanced mix of safe, affordable and environmentally sound rental and homeownership units for households of all sizes and types from diverse social and economic groups; and, make Somerville a regional employment center with a mix of diverse and high-quality jobs. The areas in the SomerVision map that are designated as enhance and transform should most significantly contribute towards the SomerVision goals that are outlined in the table below. The areas marked as conserve are not expected to greatly increase the figures in the table since these areas are not intended for large scale change.

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| SomerVision Summary | Existing | Proposed |
|---------------------|----------|----------|
| Dwelling Units:     | 1        | 1        |
| Parking Spaces:     | 2        | 2        |

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### III. RECOMMENDATION

# Special Permit under §4.4.1

Based on the materials submitted by the Applicant, the above findings and subject to the following conditions, the Planning Staff recommends **CONDITIONAL APPROVAL** of the requested **SPECIAL PERMIT.** 

The recommendation is based upon a technical analysis by Planning Staff of the application material based upon the required findings of the Somerville Zoning Ordinance, and is based only upon information submitted prior to the public hearing. This report may be revised or updated with new recommendations, findings and/or conditions based upon additional information provided to the Planning Staff during the public hearing process.

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| #   | Condition   |  | Timeframe<br>for<br>Compliance | Verified (initial) | Notes |
|-----|---|--|--------------------------------|--------------------|-------|
|     | with 3 parking spaces. This   | etion of a 3-unit triple decker<br>approval is based upon the<br>ials and the plans submitted by | BP/CO                          | ISD/Pln<br>g.      |       |
|     | Date (Stamp Date)   | Submission   |                                |                    |       |
| 1   | July 16, 2015   | Initial application submitted to the City Clerk's Office   |                                |                    |       |
|     | July 20, 2015   | Plans submitted to OSPCD   |                                |                    |       |
|     | August 6, 2015  | Updated plans submitted to OSPCD   |                                |                    |       |
|     | August 11, 2015   | Updated plans submitted to OSPCD   |                                |                    |       |
|     | September 3, 2015   | Updated plans submitted to OSPCD   |                                |                    |       |
|     | September 17, 2015  | Updated plans submitted to OSPCD   |                                |                    |       |
|     | October 1, 2015   | Updated plans submitted to OSPCD   |                                |                    |       |
|     | October 15, 2015  | Updated plans submitted to OSPCD   |                                |                    |       |
|     | October 27, 2015  | Final plans submitted to OSPCD   |                                |                    |       |
|     | October 28, 2015  | Final Certified Plot Plan submitted to OSPCD   |                                |                    |       |
| Pro | Any changes to the approve not <i>de minimis</i> must receive -Construction | d site plan or elevations that are SPGA approval.  |                                |                    |       |
| 110 |   | e Memorandum of Agreement  | BP                             | HPC                |       |
| 2   |   | eservation Commission and  |                                |                    |       |

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| 3    | The Applicant shall develop a demolition plan in consultation with the City of Somerville Inspectional Services Division. Full compliance with proper demolition procedures shall be required, including timely advance notification to abutters of demolition date and timing, good rodent control measures (i.e. rodent baiting), minimization of dust, noise, odor, and debris outfall, and sensitivity to existing landscaping on adjacent sites. | Demolition<br>Permitting  | ISD                 |  |  |  |  |  |  |
|------|---|---------------------------|---------------------|--|--|--|--|--|--|
| Con  | Construction Impacts  |                           |                     |  |  |  |  |  |  |
| 4    | The Applicant shall at his expense replace any existing equipment (including, but not limited to street sign poles, signs, traffic signal poles, traffic signal equipment, wheel chair ramps, granite curbing, etc) and the entire sidewalk immediately abutting the subject property if damaged as a result of construction activity. All new sidewalks and driveways must be constructed to DPW standard.   | СО                        | DPW                 |  |  |  |  |  |  |
| 5    | All construction materials and equipment must be stored   | During                    | ISD                 |  |  |  |  |  |  |
|      | onsite.   | Construction              |                     |  |  |  |  |  |  |
| Des  |   | T                         | I                   |  |  |  |  |  |  |
| 6    | The design and materials used in the new building shall follow the MOA exactly.   | CO / Final sign off       | ISD/Plng.<br>Staff  |  |  |  |  |  |  |
| Site |   |                           |                     |  |  |  |  |  |  |
| 7    | Landscaping should be installed and maintained in compliance with the American Nurserymen's Association Standards;  | Perpetual                 | Plng. /<br>ISD      |  |  |  |  |  |  |
| 8    | A ribbon driveway shall be installed and maintained.  | Perpetual /<br>CO         | Plng. /<br>ISD      |  |  |  |  |  |  |
| 9    | The electric, telephone, cable TV and other such lines and equipment shall be placed underground from the source or connection. The utilities plan shall be supplied to the Wiring Inspector before installation.   | Installation of Utilities | Wiring<br>Inspector |  |  |  |  |  |  |
| Pub  | lic Safety  | •                         |                     |  |  |  |  |  |  |
| 10   | The Applicant or Owner shall meet the Fire Prevention Bureau's requirements.  | СО                        | FP                  |  |  |  |  |  |  |
| 11   | All fire alarms shall be hard-wired.  | CO                        | FP                  |  |  |  |  |  |  |
| 12   | To the extent possible, all exterior lighting must be confined to the subject property, cast light downward and must not intrude, interfere or spill onto neighboring properties.   | СО                        | Plng.               |  |  |  |  |  |  |
| Fina | Final Sign-Off  |                           |                     |  |  |  |  |  |  |
| 13   | The Applicant shall contact Planning Staff at least five working days in advance of a request for a final inspection by Inspectional Services to ensure the proposal was constructed in accordance with the plans and information submitted and the conditions attached to this approval.   | Final sign<br>off         | Plng.               |  |  |  |  |  |  |